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April 14, 2009



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HOUSING POLICY DEVELOPMENT, HCD

APR 1 5 2009

Cathy E. Creswell, Deputy Director
Department of Housing and Community Development
Division of Housing Policy Development
1800 Third Street, Suite 430
Sacramento, CA 94252-2053

RE: Submittal of the City of Concord's General Plan Progress Report

Dear Ms. Creswell:

The City of Concord is submitting a General Plan Progress Report (see Attachment) to the State of California. On April 13, 2009, the Concord City Council considered and accepted the General Plan Progress Report. The General Plan Progress Report includes a summary of General Plan amendments for calendar year 2008 and Concord's progress in meeting its share of regional housing needs during the reporting period from 2007 to present. The General Plan Progress Report complies with the requirements of the California State Government Code Section 65400 (b) by providing a progress report to the legislative body on the status of the General Plan and the progress in its implementation. The progress report is now being submitted for your review. If you have any questions, please contact me at (925) 671-3284.

Sincerely,

Phillip Woods, AICP

Principal Planner

cc: Terry Roberts, State Clearing House Director, Governor's Office of Planning and Research

Attachment: City of Concord's General Plan Progress

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REPORT TO MAYOR AND CITY COUNCIL

TO THE HONORABLE MAYOR AND CITY COUNCIL:

DATE: April 13, 2009

SUBJECT: GENERAL PLAN PROGRESS REPORT

Report in Brief

The City Council is being asked to review and accept the annual progress report on the status of the General Plan and its implementation. This report also documents the City's progress in meeting its share of regional housing needs and information concerning the efforts to remove governmental constraints to the maintenance, improvement, and development of housing. The Planning Commission has considered the General Plan Progress Report and recommended its acceptance by the City Council.

Staff recommends that the City Council review and accept the General Plan Progress Report for submittal to the Governor's Office of Planning and Research and to the State Department of Housing and Community Development.

Background

The purpose of the report is twofold. One, it informs the State of California of the City's planning activities and assists in facilitating the legislative process as it pertains to land use and local planning issues. Two, it apprises the City Council of the City's progress in implementing policies in the General Plan and assists in formulating future implementing priorities. State Government Code § 65400 (b) (1) requires that the local legislative body review and accept the progress report, which in Concord's case is the City Council. This is the seventh report on the City's General Plan and covers planning activities in calendar year 2008.

On March 18, 2009, the Planning Commission reviewed the General Plan Progress Report and voted 5-0 to forward a recommendation to the City Council to accept the report.

Discussion

Status of the General Plan and Implementation Progress

The City of Concord updated its General Plan in 2007. The Concord 2030 Urban Area General Plan 'Elements' includes the following: Economic Vitality; Land Use; Growth Management; Transportation and Circulation; Parks, Open Space and Conservation; Safety and Noise; and Public Facilities and Utilities. The following discussion summarizes the status and the implementation progress of individual Elements during calendar year 2008.

Economic Vitality Element

The Economic Vitality Element establishes the policy foundation for the City's proactive role to promote economic expansion and job growth in the City. The Element provides policies to enhance linkages between economic development, land use and zoning. Progress towards implementation includes the continued business retention, expansion and recruitment throughout the community.

Land Use Element

The Land Use Element constitutes the framework for land use planning in Concord to the year 2030. This Element designates the location and extent of land use categories such as housing, business, industry, public facilities, and open space. It includes policies and a land use diagram. Progress towards implementation includes the continued processing of development projects for conformance with the Land Use Element.

Growth Management Element

The Growth Management Element establishes policies and standards for traffic levels of service, and establishes performance standards for parks, fire, police, sanitary facilities, water service and flood control. This comprehensive, long range element balances the demands for public facilities generated by new development with plans, capital improvement programs and development mitigation programs. Progress towards implementation includes the ongoing review of development projects to secure conformance to the Growth Management Element.

Transportation and Circulation Element

The Transportation and Circulation Element provides guidance and specific actions to ensure the continued safe and efficient operation of the City's circulation system. The Element indicates the general location and extent of existing and proposed major thoroughfares, transportation routes, terminals, and other local public utilities and facilities. These are correlated with the Land Use Element. Progress towards implementation includes ongoing review of development projects for conformance with the Transportation and Circulation Element.

Parks, Open Space, and Conservation Element

The Parks, Open Space, and Conservation Element provides guidance for preservation of the City's open spaces, natural resources, as well as identifying the parks and recreation facilities available to local residents. The Element incorporates policies to address the acquisition, management, preservation, and conservation of parks, open space, and natural resources. Progress towards implementation includes ongoing review of development projects for conformance with the Parks, Open Space, and Conservation Element.

Safety and Noise Element

The Safety and Noise Element identifies the natural and man-made hazards that exist within the City, and mitigates their potential impacts through both preventative and responsive measures. The Element provides policies for the protection and safety of the general public concerning air quality, noise, seismic and geologic hazards, flooding, hazardous materials, and wildland fires. Progress towards implementation includes ongoing review of development projects for conformance with the Safety and Noise Element.

Public Facilities and Utilities Element

The Public Facilities and Utilities Element addresses service and infrastructure needs for development. The Element provides policies for the public services that Concord provides including wastewater collection, law enforcement, childcare programs and cultural arts, and education programs. Progress towards implementation includes ongoing review of development projects for conformance with the Public Facilities and Utilities Element.

Housing Element

The Housing Element provides the Housing Goals, Policies and a Five Year Action Plan that are designed to implement the removal of governmental constraints to the maintenance, improvement and development of housing in Concord. For each of these goals, a series of policies are defined, with implementing programs for each policy as appropriate. To guide program implementation, responsibilities, budget and time frame, specified and quantified objectives were established. The policies and programs are organized under the following five goal areas:

Goal 1 Housing Supply and Mix

Promote a balance supply of housing for all income groups residing or who wish to reside in Concord.

Goal 2 Quality Neighborhoods

Preserve and enhance Concord's residential neighborhoods and improve the quality of life for all residents.

Goal 3 Meeting Special Needs

Encourage the expansion of housing opportunities for special needs groups, including seniors, female-headed households, people with disabilities, first-time homebuyers, large families and homeless individuals and families.

Goal 4 Equal Housing Opportunities

Strive for equal housing opportunity and access for all people regardless of race, religion, sex, marital status, age, ancestry, national origin, color, sexual orientation, family status, source of income, or disability.

Goal 5 Historic Preservation

Ensure the preservation of older and historical areas, homes and buildings.

The progress towards implementation of the Housing Element goals, policies and five-year action plan is discussed in the sections of "Local Efforts to Remove Governmental Constraints" and "Progress in Meeting Housing Needs".

Local Efforts to Remove Governmental Constraints

The City has taken several steps to remove governmental constraints that hinder the development of affordable housing. These include the continued implementation of the *Concord 2030 Urban Area General Plan*, initiating a comprehensive Zoning Ordinance Update to remove the inconsistencies with the General

Plan, and by approving several minor and major development projects that has increased the number of housing units in the City.

General Plan Amendments

As of this date, there are two General Plan Amendments in progress. The following is a description of these amendments:

General Plan Amendment 09-001: Housing Element

The City has initiated a General Plan Amendment to update the 2003 Housing Element. State law requires that local jurisdictions in the Bay Area region update their Housing Element by June 30, 2009. The Housing Element planning period covers January 1, 2007 to December 31, 2014. The updated Housing Element will include a revised statement of goals, policies, quantified objectives, and schedule of programs for the preservation, improvement and development of housing on a City-wide basis.

General Plan Amendment 09-002: Growth Management Element

The City has initiated a General Plan Amendment to update the Growth Management Element. The updated Growth Management Element will provide guidance and specific actions to manage and mitigate the impacts of future urban growth and development within the City of Concord. Also, the Growth Management Element will respond in part to the Measure J Growth Management Program, approved by Contra Costa County voters in 2004. The Growth Management Element will incorporate the specific requirements of Measure J and augment them with additional policies and standards for level of service (LOS), and public services and facilities standards.

Progress in Meeting the City's Share of Regional Housing Needs for the Housing Element Planning Period 2007 – 2014

The following information is provided to comply with the progress report requirements of the Government Code in regard to meeting the City's share of regional housing needs. Concord's 'fair share' of the regional housing need for the Housing Element planning period of 2007 to 2014 has been determined by the Association of Bay Area Governments to be:

- 639 units for very low-income households
- 426 units for *low-income* households
- 498 units for moderate-income levels
- 1,480 units for above-moderate-income households
- 3,043 units Total

Table 1 provides a detailed summary of Concord's progress in meeting regional housing needs for the Housing Element planning period of 2007-2014. The City has approved several minor and major development projects that have increased the number of housing units. The information in the table shows the number of residential units that have been approved or are currently under review. As shown in the table, the City has already approved or is currently reviewing 327 housing units.

Table 1: Concord's Progress in Meeting Regional Housing Needs, 2007-2014

Project Name	Very Low	Low	Moderate	Above Moderate	Total Units
Approved	(40.645)				(2) (1) (2) (2) (2) (2) (2) (2) (2) (2) (2) (2
Kings Crest				3	3
Palmero Condominiums				224	224
Poetry Gardens Townhomes		1		27	28
Ridgeview Estates				5	5
Villa De La Vista			1	11	12
Currently Under Review					
Copperleaf Residential Subdivision			***************************************	11	11
Enclave Townhomes			2	24	26
Chestnut Grove Residential				10	10
Subdivision					
Farry Grove Residential Subdivision				5	5
Ramierez Triplex				3	3
Subtotal		1	3	323	327
ABAG Fair Share Need	639	426	498	1,480	3,043
Remaining Need	639	425	495	1,157	2,716

Fiscal Impact

The General Plan Report will not have a fiscal impact on the City.

Public Contact

Posting of the City Council agenda.

Recommendation for Action

Staff recommends the City Council accept the General Plan Progress Report and direct staff to submit the report to the Governor's Office of Planning and Research and to the State Department of Housing and Community Development.

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